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December 4, 2001  
OFFICE OF THE  
EXECUTIVE SECRETARY

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VIA HAND DELIVERY

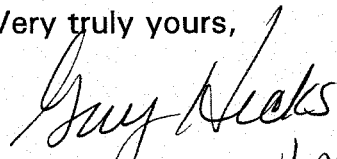
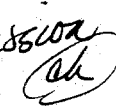
David Waddell, Executive Secretary  
Tennessee Regulatory Authority  
460 James Robertson Parkway  
Nashville, TN 37238

Re: *Docket to Determine the Compliance of BellSouth  
Telecommunications, Inc.'s Operations Support Systems with State  
and Federal Regulations*  
Docket No. 01-00362

Dear Mr. Waddell:

Enclosed are the original and thirteen copies of the Revised Redacted Direct  
Testimony of Milton McElroy, Jr. on behalf of BellSouth. Copies of the enclosed  
are being provided to counsel of record.

Very truly yours,

  
Guy M. Hicks *w/permission* 

GMH:ch  
Enclosure

1                               BELLSOUTH TELECOMMUNICATIONS, INC.  
2       REVISED REDACTED DIRECT TESTIMONY OF MILTON MCELROY, JR  
3                               BEFORE THE TENNESSEE REGULATORY AUTHORITY  
4                               DOCKET NO. 01-00362  
5                               DECEMBER 4, 2001  
6  
7

8    Q.    PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH  
9           TELECOMMUNICATIONS, INC., YOUR BUSINESS ADDRESS, AND YOUR  
10          EXPERIENCE AND BACKGROUND.  
11

12   A.    My name is Milton McElroy, Jr. I am employed by BellSouth  
13           Telecommunications, Inc. ("BellSouth") as a Director, Interconnection Services.  
14           In this position, I am responsible for Operations Support Systems ("OSS")  
15           Testing across the BellSouth region. My business address is 675 West  
16           Peachtree Street, Atlanta, Georgia 30375. I have over 13 years of experience in  
17           Engineering and Operations. I earned a Bachelor of Science degree from  
18           Clemson University in Civil Engineering in 1988 and a Master's degree in  
19           Business Administration from Emory University in 2001. Additionally, I am a  
20           registered Professional Engineer in North Carolina, South Carolina and Alabama.  
21

22   Q.    WHAT IS THE PURPOSE OF YOUR TESTIMONY?  
23

1 A. The purpose of my testimony is to provide this Authority with information about  
2 the Georgia and Florida OSS testing conducted by KPMG, along with that of  
3 regionality testing conducted by PricewaterhouseCoopers ("PwC").  
4  
5

6 **BELLSOUTH'S OSS TESTING**  
7

8 Q. PLEASE DESCRIBE THIRD-PARTY TESTS.  
9

10 A. The FCC's ("Commission's") New York Order (§89)<sup>1</sup> emphasizes that commercial  
11 or operational readiness can be evidenced in several ways: actual commercial  
12 usage, carrier-to-carrier testing, independent third-party testing, and internal  
13 testing. The Commission has repeatedly stated that actual commercial usage is  
14 the most probative evidence that OSS functions are operationally ready (e.g.,  
15 New York Order, §89). BellSouth's interfaces have been used commercially for  
16 several years. As will be shown more fully in the discussion of each interface,  
17 the levels of commercial usage alone clearly demonstrate the operational  
18 readiness of these interfaces. These interfaces, however, have also been  
19 subjected to extensive third-party testing and/or to carrier-to-carrier testing, as  
20 will be described below.  
21

22 In §100 of its New York Order, the Commission stated that "the  
23 persuasiveness of a third-party review is dependent on the conditions and

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<sup>1</sup> *Application by Bell Atlantic New York for Authorization Under Section 271 of the Communications Act to Provide In-Region, InterLATA Service in the State of New York*, Memorandum Opinion and Order, 15 FCC Rcd 3953 (1999) ("New York Order").

1 scope of the review.” In addition to scope, depth, and surrounding  
2 conditions, the following qualities led the Commission “...to treat the  
3 conclusions in the KPMG Final Report as persuasive evidence of Bell  
4 Atlantic’s OSS readiness.” These qualities are: independence, military-  
5 style testing philosophy, efforts to place themselves in the position of an  
6 actual market entrant, and efforts to maintain blindness when possible.  
7 The independent third-party test ordered by the Georgia Commission has  
8 all of those qualities. I will discuss the independent third-party test in  
9 Georgia throughout this testimony.

10  
11 Q. PLEASE DESCRIBE THE INDEPENDENT THIRD-PARTY TEST  
12 ORDERED BY THE GEORGIA COMMISSION.

13  
14 A. On May 20, 1999, the Georgia Commission issued its Order of Petition for  
15 Third-Party testing in Docket No. 8354-U. Based on substantial  
16 involvement in the development and operation of BellSouth's electronic  
17 interfaces and OSS, the Georgia Commission concluded that a focused  
18 third-party audit would be suitable for Georgia. The Georgia Commission  
19 determined that the Georgia third-party audit should focus on the specific  
20 areas of OSS that had not yet experienced significant commercial usage,  
21 and about which competing local exchange carriers (“CLECs”) had  
22 expressed concerns regarding operational readiness.

23  
24 As originally conceived, the Georgia third-party test specifically addressed  
25 the following elements of BellSouth's OSS infrastructure: electronic

1 interfaces to the OSS (TAG, EDI, TAFI, ECTA, ODUF, ADUF, CRIS, and  
2 CABS<sup>2</sup>); Unbundled Network Elements ("UNE") analog loops (with and  
3 without number portability); UNE switched ports; UNE business and  
4 residence port-loop combinations; Local Number Portability ("LNP"); all  
5 five core OSS processes (pre-ordering, ordering, provisioning,  
6 maintenance and repair, and billing); and normal and peak volume testing  
7 of the electronic interfaces for pre-ordering, ordering, and maintenance  
8 and repair using a representative service mix of resale services and UNE  
9 transactions. The Georgia Commission also required an audit of  
10 BellSouth's Flow-through Service Request Report for the latest three  
11 months of data.

12  
13 On June 15, 1999, two audit firms, KPMG and Hewlett-Packard, were  
14 approved by the Georgia Commission. On June 28, 1999, the Georgia  
15 Commission issued an order approving the initial third-party Master Test  
16 Plan ("MTP"). I have provided a copy of the MTP as Exhibit MM-1.

17  
18 On January 12, 2000, the Georgia Commission issued an order requiring  
19 BellSouth to initiate additional testing of its OSS. The Supplemental Test  
20 Plan ("STP"), provided as Exhibit MM-2, includes: an assessment of the  
21 change management process as it applied to the implementation of  
22 Release 6.0 (also known as "OSS99"); an evaluation of the current pre-  
23 ordering, ordering, and provisioning of xDSL compatible loops; a

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<sup>2</sup> TAG (Telecommunications Access Gateway); EDI (Electronic Data Interchange); TAFI (Trouble Analysis Facilitation Interface); ECTA (Electronic Communications Trouble Administration); ODUF (Optional Daily Usage File); ADUF (Access Daily Usage File); CRIS (Customer Record Information System); CABS (Carrier Access Billing System).

1 functional test of resale pre-ordering, ordering, provisioning, maintenance  
2 and repair, and billing transactions for the top 50 electronically orderable  
3 retail services available for resale that have not experienced significant  
4 commercial usage; and an evaluation of the processes and procedures for  
5 the collection and calculation of performance data. Together, the MTP  
6 and STP provide a complete description of the processes, systems and  
7 procedures used by BellSouth to provide wholesale elements and services  
8 to CLECs in Tennessee.

9  
10 Details of KPMG's evaluation and methods of analysis, and the results of  
11 the MTP, the STP, and the Flow-Through Evaluation Plan, are contained  
12 in the *Master Test Plan Final Report* ("MTP Final Report"), the  
13 *Supplemental Test Plan Final Report* ("STP Final Report"), and the *Flow-*  
14 *Through Evaluation*, which were filed at the Georgia Commission on  
15 March 20, 2001. The MTP Final Report, the STP Final Report, and the  
16 Flow-Through Evaluation are attached as Exhibits MM-3 through MM-5.

17  
18 Q. PLEASE PROVIDE THE OUTCOME OF THE THIRD-PARTY TEST IN  
19 GEORGIA.

20  
21 A. KPMG's Final Report was filed with the Georgia Commission on March  
22 20, 2001. In the report, KPMG defines its evaluation criteria as "the  
23 norms, benchmarks, standards, guidelines used to evaluate items  
24 identified for testing. Evaluation criteria also provided a framework for  
25 identification of the scope of tests, and the types of measures that must be

1 made during testing, and the approach necessary to analyze results.”

2 Throughout the test, KPMG analyzed over 1,170 criteria in eight functional  
3 areas. KPMG analyzed each criterion, and the results fell into five  
4 categories: satisfied, not satisfied, not complete, no result (also known as,  
5 “no report”), and not applicable. KPMG determined that 95.5 percent of  
6 the criteria were ‘satisfied’. 1.8 percent are “not satisfied,” 1.5% are “no  
7 report,” and 0.3% are “not applicable. Eleven criteria (0.9 percent; all  
8 metrics) remain categorized as “not complete” at this time.

9  
10 KPMG tested 420 evaluation criteria related to performance measurements. Of  
11 those, 409 criteria are closed and satisfied. As I stated earlier, there are 11  
12 evaluation criteria for metrics that KPMG has not yet reconciled (“not complete  
13 criteria”). Work continues on these criteria, and they should fall into either the  
14 “satisfied” or “not satisfied” classifications.

15  
16 Q. PLEASE DESCRIBE THE ‘NOT COMPLETE’ EVALUATION CRITERIA FROM  
17 THE MARCH 20, 2001 FINAL REPORT.

18  
19 A. As I explained earlier, there currently are 11 evaluation criteria that are “non  
20 complete.” Since KPMG issued the ‘BellSouth – Georgia Evaluation Master Test  
21 Plan Final Report’ on March 20, 2001, BellSouth has satisfied the following test  
22 criteria, and KPMG has issued closure reports to the Georgia PSC:

- 23 • O&P 7-6-3  
24 • PMR 2-2-3, 2-2-4, 2-21-3, 2-21-4  
25 • PMR 4-3-1, 4-3-2, 4-4-1, 4-4-2, 4-5-1, 4-5-2

- PMR 4-38-1, 4-39-1

Work continues on the remaining "not complete" evaluation criteria. KPMG is expected to issue a supplemental report on its findings.

Q. PLEASE DESCRIBE THE USE OF THE RSIMMS ENVIRONMENT IN THE THIRD-PARTY TEST.

A. As part of the third-party test, KPMG conducted normal volume and peak volume tests in the Reengineered Services, Installation and Maintenance Management System ("RSIMMS"). RSIMMS emulates the production environment in interoperability and end-to-end (flow-through) testing in support of the functionality that facilitates a CLEC's ability to process the following transaction types on BellSouth's OSS: submit Local Service Requests, receive Functional Acknowledgements, receive Firm Order Confirmations, receive Completion Notices, and receive Rejects, Clarifications, and Service Jeopardies.<sup>3</sup> The purpose of the volume tests was to evaluate BellSouth's OSS associated with specified volumes of pre-ordering and ordering activities. By performing these volume tests, KPMG evaluated BellSouth's ability to accurately and quickly process pre-orders and orders using the EDI and TAG interfaces under "normal" and "peak," year-end 2001 projected transaction load conditions. These volume tests and KPMG's results are detailed in the MTP Final Report in the sections for TAG Normal Volume Pre-Order Performance Test (PRE-4), TAG Peak Volume Pre-Order Performance Test (PRE-5), EDI/TAG Normal Volume Performance

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<sup>3</sup> BellSouth's production environment is called "ENCORE."



1 Test (O&P-3), EDI/TAG Peak Volume Performance Test (O&P-4), EDI/TAG  
2 Production Volume Performance Test (O&P-10).

3  
4 The decision to perform the volume tests in RSIMMS was made in mid-1999  
5 during the development of the MTP. The language describing these tests and  
6 the evaluation of the RSIMMS environment against the production environment  
7 first appeared in version 2.0 of the MTP (filed with the Georgia Commission in  
8 August 1999). This decision was adopted and incorporated into the Introduction  
9 section of the MTP. On page II-3, the final version of the MTP states that:

10  
11 Normal and peak volume tests will be run against a volume test  
12 environment (RSIMMS) developed by BellSouth to support the  
13 transaction volumes specified by the test. KPMG will evaluate this  
14 environment to determine if the hardware and software  
15 configurations mirror those of BellSouth's production systems,  
16 except where additional hardware or software resources have been  
17 created to support the specified test volume. The entire volume  
18 test bed except CRIS is a duplicate of the production system.  
19 RSIMMS does access production CRIS.<sup>4</sup>  
20

21 As directed by the MTP, KPMG compared the RSIMMS environment with  
22 the production environment. KPMG described its objective on page 1 of  
23 the Appendix to the MTP Final Report of March 20, 2001:

24  
25 The objective of the RSIMMS and ENCORE Systems Review was  
26 to evaluate the Volume test environment developed by BellSouth –  
27 the Reengineered Services, Installation and Maintenance  
28 Management System (RSIMMS) – to determine if the hardware and  
29 software configurations mirrored those of BellSouth's production  
30 system (ENCORE), except where additional hardware or software  
31 had been created to support the specified test volume.  
32

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<sup>4</sup>The Customer Records Information System ("CRIS") billing system principally produces bills for non-UNE services.

1 This review was conducted in parallel to the planning and execution  
2 of the volume tests associated with the BellSouth – Georgia OSS  
3 Evaluation described in the *Master Test Plan* (PRE-4, PRE-5, OP-  
4 3, and OP-4).  
5

6 Based on its evaluation of RSIMMS and the production environment,  
7 KPMG reported in the Appendix to the MTP Final Report, at 5, that  
8

9 ...except for specific, preauthorized changes that were made in  
10 RSIMMS to support the requirements of the volume test, the  
11 applications implemented in the RSIMMS environment mirrored  
12 those of BellSouth's ENCORE production system.

13 Specific changes were made to the RSIMMS environment to  
14 support the business volumes required to accomplish KCI's volume  
15 test. KCI is not aware of any reasons, and is satisfied, that these  
16 same changes could be made to the production environment such  
17 that it could support the same volumes as were tested in KCI's  
18 volume evaluation.  
19

20 There are some differences between the hardware used by RSIMMS and  
21 that used by the production environment. These differences, as well as  
22 the hardware components that are the same, are detailed in the Appendix  
23 to the MTP Final report. The RSIMMS and production environments,  
24 however, are not defined by their hardware, but by the software  
25 applications, such as LENS, TAG, EDI, that run on the hardware. Both  
26 the RSIMMS and production environments contain copies of these  
27 applications. The sameness of the applications used in both  
28 environments was validated by KPMG in its report.  
29

30 The MTP Final Report directed KPMG to perform five volume tests: two  
31 normal volume tests in RSIMMS (PRE-4, O&P-3); two peak volume tests

1 in RSIMMS (PRE-5, O&P-4), and one volume test in the production  
2 environment (O&P-10).

3  
4 The TAG/EDI “normal” volume test evaluated BellSouth’s performance by  
5 sending approximately 35,000 orders with 118,000 associated pre-orders  
6 on two occasions over a ten-hour period through RSIMMS. The pre-  
7 ordering volume test (PRE-4) and ordering volume test (O&P-3) were  
8 executed concurrently.<sup>5</sup> The TAG/EDI “peak” volume test evaluated  
9 BellSouth’s performance by sending approximately 43,000 orders with  
10 118,000 associated pre-orders on two occasions over an eight-hour period  
11 through RSIMMS. The pre-ordering volume test (PRE-5) and ordering  
12 volume test (O&P-4) were also executed concurrently.<sup>6</sup>

13  
14 Using the production environment, KPMG tested BellSouth’s ability to  
15 accurately and quickly process orders and their associated pre-orders  
16 using EDI and TAG using the projected year-end 2001 transaction mix in  
17 the production environment at then-current system capacity.<sup>7</sup> KPMG sent  
18 approximately 7,400 orders with 24,600 associated pre-orders combined  
19 with actual live production activity to produce transaction levels of 21,600  
20 orders and 73,400 pre-orders over an eight-hour period. After completing  
21 the test, KPMG found that BellSouth had satisfied each of the 21  
22 evaluation criteria associated with this EDI and TAG production  
23 performance test. KPMG’s production testing confirmed that BellSouth’s

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<sup>5</sup> See MTP Final Report at V-C-6.

<sup>6</sup> See Version 1.0 Master Test Plan Final Report at V-C-6.

<sup>7</sup> See Version 1.0 Master Test Plan Final Report at V-J-1 (describing ordering volume test (O&P-10)).

1 EDI and TAG interfaces provide timely Functional Acknowledgements,  
2 timely and accurate Firm Order Confirmations, timely and accurate pre-  
3 order responses, and accurate order errors and clarifications.

4  
5 KPMG used the exact same test scenarios for all five volume tests. The  
6 common set of scenarios produced a common set of performance results  
7 in both the RSIMMS and production environments, thus validating the  
8 sameness of functionality between the RSIMMS and production  
9 environments.

10  
11 There was a 38 percent difference in magnitude of volume levels between  
12 the production volume test and normal volume tests. The transaction  
13 levels of the production volume test were set at the stated capacity level  
14 for BellSouth's production environment at the time of the test. These  
15 volume levels prove that the production environment was able to handle  
16 this load and satisfy all evaluation criteria associated with the third-party  
17 test.

18  
19 Since the third-party test in Georgia concluded, BellSouth has increased  
20 the capacity of its production environment. Because of current  
21 projections, BellSouth recently has increased the capacity of its production  
22 environment. BellSouth has performed routine, ongoing, internal normal,  
23 peak, and stress volume tests that have shown that BellSouth's production  
24 environment has sufficient capacity. BellSouth's production environment

provides CLECs with sufficient capacity to process current and projected volumes. The following table shows RSIMMS at the time of the third-party test, the production environment (ENCORE) at the end of 2000, and the production environment on June 30, 2001.

Type	Application	RSIMMS2 Georgia 3PT	Production on 12/31/2000	Production on 06/30/2001
Midrange	TAG	3-HP K580	2-HP K570	3-HP K570 1-HP K580 4-HP N4000
	LESOG	2-HP K580	2-HP K370 2-HP N4000	2-HP K370 2-HP N4000 1-HP K580
	LEO/UNIX	1-HP K580	Retired. Functionality moved to Leo/Mainframe	N/A
	LNP	1-HP K360 2-HP K580	3-HP K460	3-HP K460
Mainframe	LEO/Main- frame	(U4SY-Test) Hitachi Skyline – 625 620 Mips - 24% Share	(B2SY) Hitachi CMOS P9- 89S 1078 Mips – 35% Share	(B2SY) IBM Freeway 2064- 109 1552 Mips – 33% Share
	SOCS, ATLAS, DSAP, RSAG	(U4SY-Test) Hitachi Skyline – 625 620 Mips - 24% Share	(O1SY) Hitachi Skyline – 727 878 Mips – 100% Share	(O1SY) IBM Freeway – 2064-1C8 1615 Mips - 83% Share
	BOCRIS, COFFI	(O1SY- Production) Hitachi Skyline – 727 878 Mips – 100% Share	(O1SY) Hitachi Skyline – 727 878 Mips – 100% Share	(O1SY) IBM Freeway – 2064-1C8 1615 Mips - 83% Share
	P/SIMS	(D2SY- Production) Hitachi (HDS) P8- 98S 846 Mips – 60% Share	(D2SY) Hitachi CMOS P8- 98S 846 Mips – 60% Share	(D2SY) IBM Freeway – 2064-108 1443 Mips - 35% Share

1 Q. PLEASE PROVIDE A COMPARISON OF THE GEORGIA THIRD-PARTY  
2 TEST WITH OSS TESTS FROM OTHER STATES.  
3

4 A. To be sure, the test conducted in Georgia is different in scope from third-  
5 party OSS tests conducted in other states, as the CLECs have pointed  
6 out. Such differences, however, are expected, as is evident from the  
7 FCC's Section 271 decisions, wherein the FCC has rejected any "cookie  
8 cutter" approach to third-party OSS tests. (See *Texas Order* ¶103  
9 rejecting argument that Southwestern Bell Telephone Company's 271  
10 application is "inadequate" because "the third-party test in Texas was less  
11 comprehensive than the test executed by KPMG in New York, with  
12 respect to the Bell Atlantic Section 271 process".) The scope of the third-  
13 party OSS test in New York was different from the scope of the Texas test,  
14 which was different from the scope of the third-party test in  
15 Massachusetts. In short, that the Georgia test was different by design  
16 from other third-party OSS tests does not detract from the usefulness of  
17 the Georgia test.  
18  
19 Nevertheless, the Georgia test is comparable in scope to the third-party tests  
20 conducted in New York and Texas, both of which received 271 approval. The  
21 similarities and differences between the Georgia test and those in New York and  
22 Texas can be seen in Exhibit MM-8. The Georgia test included the same  
23 functionality review of OSS Business processes as New York and Texas. In  
24 addition, all three tests assess OSS scalability. All three tests included normal  
25 volume and peak testing of the interfaces. Moreover, the Georgia test reviewed

1 all documentation for maintenance, updates and communication, as did New  
2 York and Texas. Like New York and Texas, the Georgia test assessed change  
3 management (including the notice and completion intervals), release versioning  
4 policy, defect management process, and OSS interface development review. All  
5 three tests included functional testing of pre-ordering and ordering. All three  
6 tests provisioned orders, evaluated provisioning processes, and tested the  
7 performance of specific provisioning measures. Georgia and New York tested  
8 basic functionalities of Maintenance and Repair (M&R), and included an M&R  
9 process parity evaluation. In some cases, the Georgia test went beyond the  
10 tests in New York and Texas. For example, the Georgia test included manual  
11 ordering for xDSL loops while the New York test did not. Moreover, the Georgia  
12 test included a more extensive performance metrics evaluation than tests from  
13 either New York or Texas.

14  
15 The Georgia test meets all of the criteria established by the FCC in its  
16 decision on Bell Atlantic's New York application. Specifically, in the  
17 Georgia test, like the New York test, KPMG was an independent tester,  
18 conducted a military-style test, made efforts to place itself in the position of  
19 an actual market entrant, and made efforts to maintain blindness when  
20 possible. In compliance with FCC decisions, the Georgia test is a focused  
21 test that appropriately concentrates on the specific areas of BellSouth's  
22 OSS that had not experienced significant commercial usage.

1 Q. PLEASE PROVIDE A COMPARISON OF THE GEORGIA AND FLORIDA  
2 THIRD-PARTY TESTS.

3  
4 A. The CLECs, particularly AT&T, complained extensively about the scope of the  
5 third-party test in Georgia, often comparing it with tests that have or are taking  
6 place in other states. When reading these witnesses' statements, it is easy to  
7 forget that the test that was ordered by the Georgia Commission was the test that  
8 was executed by KPMG – and that the very CLECs that are now complaining  
9 had ample opportunity to participate in the design and execution of this Georgia  
10 test, as I discussed earlier.

11  
12 These witnesses implied that the differences between Florida and Georgia, in  
13 and of themselves, make the Georgia test invalid. This is not the case. Instead,  
14 the differences merely reflect that the scope of the Georgia test differs from the  
15 scope of the Florida test. A comparison of the Georgia and Florida tests can be  
16 seen in Exhibit MM-11. As I discussed earlier, the Commission has specifically  
17 rejected the suggestion by CLECs that third-party tests should follow a “cookie  
18 cutter” pattern. KPMG completed and concluded the test in Georgia based upon  
19 the scope of that test as ordered by the Georgia Commission. Exhibit MM-11  
20 provides a review of the processes, systems and procedures used by BellSouth  
21 to support CLEC wholesale activities across Tennessee, Georgia and Florida.  
22 The only system difference is one between the Direct Order Entry (“DOE”) and



1 Service Order Negotiation ("SONGS") systems, and that difference will be  
2 discussed in depth in the Regionality section later in this testimony.

3  
4  
5 Q. PLEASE DESCRIBE PARITY OF PERFORMANCE.

6  
7 A. In other state 271 proceedings, CLECs complain that the Georgia third-  
8 party test did not measure BellSouth's parity of performance. The Georgia  
9 Commission and the FCC have established that parity is evaluated by  
10 reviewing the RBOC wholesale performance results against its retail  
11 analogs. If the performance results show that an RBOC serves its CLECs  
12 with same level of service as it serves itself or its retail customers, then a  
13 further process parity evaluation would be irrelevant. This is the same  
14 method of proof that was used in the New York, Texas, and  
15 Massachusetts third-party tests.

16  
17 The Georgia test has the most comprehensive performance metrics  
18 evaluation of all the tests performed so far by any state. It contains 430  
19 evaluation criteria against 48 in New York and 126 in Massachusetts.

20  
21  
22 Q. PLEASE DESCRIBE THIRD-PARTY TESTING OF INTERFACES.

23  
24 A. Allegations are made by the CLECs, primarily AT&T, that the Georgia test is  
25 incomplete as it related to electronic interfaces testing because it reviewed

1 versions that pre-dated the OSS99 release and did not review any versions of  
2 certain other interfaces. This complaint exemplifies the fact that the CLECs will  
3 never agree that it is time to review BellSouth's compliance with the Act. Instead,  
4 the CLECs will always argue that there is some change in the industry that  
5 necessitates delay. From the CLECs' perspective, this is a foolproof strategy  
6 because the telecommunications industry is always changing – new technology,  
7 new products, and new competitors. BellSouth's (and other RBOCs') interfaces  
8 and systems are constantly evolving. Internal, regulatory, and even CLEC-driven  
9 changes are incorporated into the systems to increase system functionality and  
10 performance. To argue that the Authority should wait for the change to stop is to  
11 argue that the Authority should never move forward.

12  
13 A third-party test, by its nature, must test a snapshot in time. BellSouth  
14 enhanced its OSS during the Georgia test, and is enhancing its OSS during the  
15 Florida test. The fact that things change during or after the test does not alleviate  
16 the probative value of the test – that BellSouth provides adequate access,  
17 functionality, and performance to CLECs. The fact that the systems have  
18 evolved since the Georgia test should not impact this Authority's use of the test.  
19 Otherwise, no third-party test would ever have value.

20  
21 Moreover, with respect to OSS99, KPMG tested the OSS99 change  
22 management pursuant to the STP in the Georgia test. Among other things, the  
23 STP was designed to assess the electronic interface change control process as  
24 applied to the implementation of OSS99. KPMG examined the methods and  
25 procedures that BellSouth used to develop and release the OSS99 applications

1 package and supporting documentation (CM-2). KPMG found that BellSouth  
2 satisfied all of the test criteria for change management, including OSS99.

3  
4  
5 AT&T further complains that BellSouth did not test LENS or RoboTAG™. That  
6 these were not tested to the CLECs' satisfaction does not automatically make the  
7 third-party test in Georgia insufficient.

8  
9 Q. PLEASE DESCRIBE THE THIRD-PARTY TESTING OF CHANGE  
10 MANAGEMENT IN GEORGIA.

11  
12 A. Evaluation criteria CM 1-1-2 focused upon the essential  
13 elements of the change management process and its documentation.  
14 CM 1-1-3 focused upon the change management process framework  
15 to evaluate, categorize, and prioritize proposed changes. CM 1-1-5  
16 states that, "the change management's process has clearly defined  
17 reasonable intervals for considering and notifying customers about  
18 proposed changes."

19  
20 To reiterate, the majority of the CLECs' complaints stem from the fact  
21 that the scope of the tests in Georgia and Florida are different. As  
22 discussed above, there is no inherent fault in that fact. It does indicate  
23 that BellSouth's change management plan continues to evolve, and  
24 there is nothing particularly new or controversial about an evolving  
25 change management process. The requirements of the change

1 management will continue to evolve. New intervals and processes to  
2 improve change management will be developed and implemented.

3  
4 Q. PLEASE DESCRIBE THIRD-PARTY TESTING OF THE TEST  
5 ENVIRONMENTS.

6  
7 A. As part of the third-party test in Georgia, KPMG evaluated this environment and  
8 found it satisfactory. (MTP Final Report, CM-2-1-6 to CM-2-1-8, at VII-A-23 to  
9 VII-A-28) KPMG evaluated BellSouth (evaluation criterion CM-2-1-6) to  
10 determine if “[f]unctioning testing environments were made available to  
11 customers for all supported interfaces.” KPMG evaluated BellSouth (evaluation  
12 criterion CM-2-1-7) to determine if “[c]arrier-to-carrier test environments were  
13 stable and segregated from [BellSouth] production and development  
14 environments.” KPMG evaluated BellSouth (evaluation criterion CM-2-1-8) to  
15 determine if “BellSouth provided telephone customer support for interface testing  
16 to the CLECs (with on-call support available 24 hours a day, seven days a week  
17 for emergencies).” In this environment, CLECs perform required testing, such as  
18 those that occur when a CLEC is shifting from a manual to an electronic  
19 environment, or when the CLEC is upgrading its electronic interface from one  
20 industry standard to the next.

21  
22 Q. PLEASE DESCRIBE THIRD-PARTY TEST EVALUATION OF FLOW-  
23 THROUGH.

1 A. KPMG started its flow-through audit in Georgia by using BellSouth's flow-through  
2 reports September through November 1999, because they were the most current  
3 reports at the time the audit began. As KPMG indicated, they also used  
4 BellSouth's flow-through reports of February 2000 and October 2000, which  
5 contained the changes that BellSouth had made in response to KPMG's findings.

6  
7 KPMG did not evaluate the accuracy of BellSouth's "retail" flow-through rate  
8 because it was not within the scope of the evaluation, which was designed to  
9 assess the degree to which LSRs submitted by CLECs would flow through.

10

11

12 Q. THERE HAVE BEEN COMMENTS FILED INDICATING PREFERENTIAL  
13 TREATMENT MAY HAVE BEEN GIVEN TO CLECS IN GEORGIA AND  
14 FLORIDA IN AN EFFORT TO SKEW THE RESULTS OF THE THIRD-PARTY  
15 TEST RESULTS. HAS KPMG BEEN ASKED ABOUT THE ISSUE OF  
16 PREFERENTIAL TREATMENT?

17

18 A. Yes. In AT&T's second set of interrogatories to KPMG in the North Carolina 271  
19 proceeding, AT&T posed three questions to KPMG. Those questions and  
20 KPMG's responses can be found in Exhibit MM-7.

21

22 Q. WAS KPMG ASKED WHAT IMPACT THERE WOULD HAVE BEEN IF  
23 BELL SOUTH HAD PROVIDED A HIGHER PRIORITY OF PROCESSING  
24 PARTIALLY MECHANIZED OR MANUAL LSRS FOR KPMG DURING THE  
25 GEORGIA AND FLORIDA TESTS?

1

2 A. Yes. In response to question three of AT&T's second set of interrogatories,  
3 KPMG concluded that the only limited impact on the test there "would be a  
4 potential impact on the values observed in evaluation of the timeliness of  
5 responses associated with the partially mechanized and manual requests."  
6

6

7 Q. PLEASE PROVIDE DETAIL ABOUT BELL SOUTH'S INVESTIGATION OF THE  
8 ISSUE OF PROVIDING PREFERENTIAL TREATMENT TO REQUESTS  
9 DURING THE GEORGIA AND FLORIDA THIRD-PARTY TESTS.

10

11 A. First, please allow me to provide some additional background on this issue. The  
12 OSS test in Georgia consisted of two fundamental types of testing, transaction-  
13 based testing and operational testing. These two test types are explained  
14 beginning on page II-5 of the MTP Final Report. (See Exhibit MM-3) One of the  
15 goals of transaction-based testing was for the KPMG pseudo-CLEC to "live the  
16 CLEC experience." While this certainly is and was an appropriate goal, it must  
17 be viewed in the context of the environment in which testing is conducted. More  
18 specifically, it should be understood that the structure and the nature of the third-  
19 party testing process makes it difficult for the third-party test CLEC to truly live a  
20 normal CLEC's experience with BellSouth.

21

22 For example, when BellSouth initiates its relationship with a normal CLEC, there  
23 is a customer initiation process whereby BellSouth seeks to learn about the  
24 CLEC's business, what types of products and services the CLEC will be  
25 providing, where the services will be provided, and when the CLEC will begin